FMCSA BASIC TITLE VI PROGRAM TRAINING

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Title VI Program Authorities

- Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d et seq., 78 stat. 252), which prohibits discrimination on the basis of race, color, or national origin, as implemented by 49 C.F.R. § 21.1 et seq. and 49 C.F.R. § 303;
- Title IX of the Education Amendments of 1972, as amended, (20 U.S.C. § 1681 et seq.), which prohibits discrimination on the basis of sex in education programs or activities, as implemented by 49 C.F.R. § 25.1 et seq.;
Title VI Program Authorities (Cont’d)

- The Age Discrimination Act of 1975, as amended, (42 U.S.C. § 6101 et seq.), which prohibits discrimination on the basis of age;
- Titles II and III of the Americans with Disabilities Act, which prohibit discrimination on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities (42 U.S.C. §§ 12131 – 12189) as implemented by Department of Justice regulations at 28 C.F.R. parts 35 and 36, and Department of Transportation regulations at 49 C.F.R. parts 37 and 38;
Title VI Program Authorities (Cont’d)

- Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, which prohibits discrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations;
Title VI Program Authorities (Cont’d)

- Executive Order 13166, *Improving Access to Services for Persons with Limited English Proficiency*, and resulting Department of Transportation guidance, national origin discrimination includes discrimination because of limited English proficiency (LEP).
FMCSA Title VI Program Regulations

- 49 Code of Federal Regulations (CFR) Part 303:
  - 303.1 Purpose – The purpose of this part is to provide guidelines and procedures for implementing the Federal Motor Carrier Safety Administration’s (FMCSA) Title VI Program under Title VI of the Civil Rights Act of 1964 and related civil rights laws and regulations.
FMCSA Title VI Program Regulations (Cont’d)

303.1 Purpose (Cont’d) – For FMCSA-only programs or activities, Federal financial assistance recipients or grantees will continue to apply and use the Departmental Title VI provisions at 49 CFR part 21.
303.1 Purpose (Cont’d) – For joint and multi-agency programs/projects, FMCSA Federal assistance recipients or grantees must use the Title VI requirements at 49 CFR part 21, unless agreement is reached by the Federal funding agencies for the recipients to use the Title VI procedures of another agency.
303.3 Application of this part – The provisions of this part are applicable to all elements of the FMCSA and to any program or activity for which Federal financial assistance is authorized under a law administered by the FMCSA.
303.3 Application of this part (Cont’d) –
This part provides Title VI guidelines for State Departments of Transportation and local State agencies, including their sub-recipients, to implement Title VI.
FMCSA Title VI Program Regulations (Cont’d)

303.3 Application of this part (Cont’d) – It also applies to money paid, property transferred, or other Federal financial assistance extended under any program of the FMCSA after the date of this part.
FMCSA Title VI Program Regulations (Cont’d)

49 CFR Part 21: United States Department of Transportation Title VI Program regulation, prescribes that applicants agree to Grant language as well as sign an assurance, requires data collection and complaint procedures.
Pages #152 & 153: Title VI Monitoring – All entities that receive Federal financial assistance indirectly or directly are subject to Title VI. FMCSA as the granting Agency has the primary responsibility for oversight of Title VI as it applies to its Grantees. The review activities under Title VI generally are:

- **Pre-Award Reviews**;
- **Post-Award Compliance Reviews**; and
- **Investigation of complaints**.

Within FMCSA, the Office of Civil Rights (MC-CR) is the lead for all Title VI monitoring.
FMCSA Title VI Program Grant Requirements For Applicants

- FMCSA Title VI Program Assurance (FY 2016)
  - Based on the template as directed by the USDOT Order 1050.2A
  - Submitted by each Applicant annually with one FMCSA Grant NOFA

- FMCSA Applicant Title VI Program Compliance Plan (Checklist) (FY 2017)
  - Checklist to be used as format for Plan
Elements Of The Title VI Program Compliance Plan

- FMCSA Applicant Title VI Program Compliance Plan (Checklist) –

1. Policy Statement – will contain the following:
   - Applicant’s commitment to comply with 49 CFR Part 21 and 49 CFR Part 303;
   - Identify an Agency-wide Title VI Program Coordinator;
   - Reference the Title VI Program Assurance;
   - Delegate sufficient responsibility and authority to the Title VI Program Coordinator and Bureau/Division/Office Managers to effectively implement the Agency’s Title VI Program; and
   - Be signed by the Applicant’s CEO.
Elements Of The Title VI Compliance Plan (Cont’d)

2. FMCSA Title VI Program Assurance: insert CEO-signed Assurance here;

3. Description of Federal-Aid Programs: Applicants are required to identify the purpose of the Federal-Aid Program. Specifically, please identify the Grant Program or Programs applied for in the present FY and summarize their associated activities.
4. Notification to Beneficiaries/Participants: Applicants are required to prepare written notices to inform members of the Public of their rights under Title VI and additional Nondiscrimination requirements, how to request additional Title VI Program-related information, and how to file a complaint of discrimination.
5. Sub-Recipient Compliance Reports: If an Applicant intends to give a portion of the FMCSA grant to another public entity (i.e., Sub-Recipient), the Applicant is required to identify the process whereby it will monitor the Sub-Recipient to ensure that it disburses the funds in a Title VI Program-compliant manner:

- Title VI Program Assurance
- Title VI Program Compliance Documentation
Elements Of The Title VI Compliance Plan (Cont’d)

6. Training: The Applicant is required to describe how it will ensure that staff understand how their activities impact members of the Public and especially DMV activities and drivers and owners’ of motor carriers. This section will include how the Applicant ensures that:

- The Title VI Program Coordinator understands his/her roles and responsibilities;
- Staff members responsible for driver/vehicle inspection activities understand how Title VI Program requirements impact how they conduct their inspection activities;
- Staff members responsible for enforcement activities understand how Title VI Program requirements impact how they conduct their enforcement activities;
- Staff members responsible for DMV-related activities to include licensing and registration activities;
Elements Of The Title VI Compliance Plan (Cont’d)

- Staff members responsible for compliance review activities understand how Title VI Program requirements impact how they conduct their compliance reviews and safety inspections;
- Staff members responsible for Public education and awareness activities understand how Title VI Program requirements impact how they conduct outreach activities;
- How often is the training provided;
- Who provides the training.
Elements Of The Title VI Compliance Plan (Cont’d)

7. Access to Records: Once the FMCSA awards the grant to the Applicant, the Grantee is required to make all records relating to the effective implementation of the Title VI Program available for FMCSA review upon request for a complaint investigation or compliance review.
Elements Of The Title VI Compliance Plan (Cont’d)

8. Complaint Disposition Process: The Applicant is required to define how it will process a Title VI Program-related complaint of discrimination from a member of the Public (i.e., intake, fact investigation conducted, investigative report prepared, evaluation made regarding merit of allegation(s), resolution or finding, etc.). The Applicant is required to keep a log.
Elements Of The Title VI Compliance Plan (Cont’d)

9. Status of Corrective Actions Implemented by Applicant to Address Deficiencies Previously Identified During a Title VI Program Compliance Review: If FMCSA or another Federal agency has previously identified deficiencies, the Applicant will list the deficiencies and will describe the status of the Applicant’s efforts to address the deficiencies.
Pre-Award Compliance Reviews

- FMCSA Office of Civil Rights (MC-CR) is required to conduct reviews (desk audits) of Title VI-related documents submitted by an Applicant;
- MC-CR coordinates these reviews with the FMCSA Grants Management Office prior to FMCSA awarding the grant;
- MC-CR may delay the grant award until the Applicant has fully submitted all required documents.
Post-Award Compliance Reviews

• MC-CR conducts desk audits of Title VI-Program related documents of a certain number of recipients annually;
• MC-CR identifies up to four recipients annually to conduct On-Site visits, which consist of personnel interviews at the Headquarters of the grantee and may even include a visit to one or more Field Offices;
• Will include a Sub-Recipient visit if applicable.
Summary

- There are a number of Title VI-related Nondiscrimination requirements in addition to Title VI;
- 49 CFR Parts 303 & 21 are the FMCSA Nondiscrimination regulations;
- Applicants are required to submit Title VI-Program related documents;
- OCR conducts Pre- & Post-Award compliance reviews annually.
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